

#### STRATHBOGIE SHIRE COUNCIL

Notice is hereby given that a Special Meeting of the Strathbogie Shire Council will be held on Tuesday 26 June 2018 at the Euroa Community Conference Centre commencing at 5.00 p.m.

Councillors: Amanda McClaren (Chair) (Lake Nagambie Ward)

Malcolm Little(Hughes Creek Ward)John Mason(Seven Creeks Ward)Alistair Thomson(Mount Wombat Ward)Graeme (Mick) Williams(Seven Creeks Ward)

Officers: Steve Crawcour - Chief Executive Officer (CEO)

Phil Howard - Director, Innovation and Performance (DIP)

David Roff – Group Manager, Corporate and Community (GMCC)

Jeff Saker – Group Manager Community Assets (GMCA)

Chaminda Ranwala - Manager Finance

# **BUSINESS**

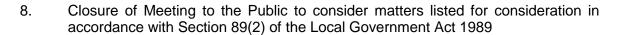
- 1. Welcome
- 2. Acknowledgement of Traditional Land Owners

'I acknowledge the Traditional Owners of the land on which we are meeting. I pay my respects to their Elders, past and present'

Apologies

Councillor Kate Stothers (Honeysuckle Creek Ward)
Councillor Debra Swan (Lake Nagambie Ward)

- 4. Disclosure of Interests
- 5. Petitions
- 6. Reports of Council Officers
  - 6.1 Climate Change
  - 6.2 Infrastructure
  - 6.3 Private Enterprise
  - 6.4 Public Institutions
  - 6.5 Housing and Recreation
  - 6.6 Tourism
  - 6.7 Organisation
- 7. Urgent Business





Steve Crawcour
CHIEF EXECUTIVE OFFICER

22 June 2018

An audio recording of this meeting is being made for the purpose of verifying the accuracy of the minutes of the meeting, as per Local Law No. 1 - Meeting Procedure (2014) or as updated from time to time through Council Resolution

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#### 6. REPORTS

# 6.7 ORGANISATION

# 6.7.1 <u>Draft 2017-2021 Council Plan (2018 Review) incorporating the 2018/19 to 2022/23 Strategic Resource Plan – amended Actions and Strategic Indicators for year ending 30 June 2019</u>

# **Author & Department**

Group Manager, Corporate and Community / Corporate and Community Department

Disclosure of Conflicts of Interest in relation to advice provided in this report In relation to advice provided in this report, the author of this report and officers/contractors providing advice in relation to this report do not have a direct or indirect interest, as provided in accordance with the Local Government Act 1989.

# **Summary**

# Council Plan:

In accordance with the requirements of Section 125 of the Local Government Act 1989 (the Act) in 2017, Council developed, in consultation with its community, the Draft 2017 – 2021 Council Plan The 2018 revision has been completed and advertised.

Three submissions were received and a summary is attached.

Following receipt of submissions and review by Councillors the following changes have been made:

# **New Actions**

- Investigate provision of an arts hub physical space within the Shire
- Implement art work on the Nagambie Water Tower

# **Amended Actions**

- Work with Euroa Health to investigate projects to support increased provision of allied health services
- Develop options to facilitate camping at appropriate locations within the Shire

#### Strategic Resource Plan:

In accordance with Section 126 of the Local Government Act 1989 (the Act), Council has developed the 2018-2019 Draft Strategic Resource Plan (SRP). Information in the SRP is based on the 2018/19 Draft Budget and Council's Long Term Financial Plan.

There were 3 submissions to the Draft 2017 – 2021 Council Plan (2018 Review) and Draft 2018/19 Strategic Resource Plan.

There have been minor changes to the Council Plan as a consequence of submissions.

A copy of the adopted Strathbogie Shire Council Council Plan (2018 Review) and 2018/2019-2022/2023 Strategic Resource Plan will be appended to the Minutes of the meeting for identification purposes.

6.7.1 <u>Draft 2017-2021 Council Plan (2018 Review) incorporating the 2018/19 to 2022/23 Strategic Resource Plan – amended Actions and Strategic Indicators for year ending 30 June 2019 (cont.)</u>

#### RECOMMENDATION

- 1. That Council adopts the Draft 2017 2021 Council Plan (2018 Review) Strategic Indicators and Actions, as amended.
- 2. That Council adopts the Draft 2018/2019-2022/2023 Strategic Resource Plan.

# **Background**

#### Council Plan:

The Draft 2017 – 2021 Council Plan (2018 Review) amends the original draft after consideration of public submissions.

The Council Plan is a strategic document of Council that sets its Vision / Mission / Goals/Values/ Commitment to Engagement and Communication and Goals the (4) four year term of the Council. Key Strategies and Actions that sit under each Goal ensure the organisation delivers what the Council has set as its long term strategic vision for its community.

The program dates for this Draft 2017 – 2021 Council Plan (2018 Review) are as follows:

- Adopt the Draft 2017 2021 Council Plan (2018 Review) for Public Exhibition Tuesday 24 April 2018
- 2. Public Exhibition period closed at 5pm Thursday 31 May 2018
- Submissions Hearing to receive/hear submissions on the Draft 2017 2021
   Council Plan (2018 Review) Tuesday 12 June 2018
- 4. Council discussion on submissions and hearing thereof Wednesday 13 June 2018
- 5. Special Council Meeting to adopt 2017 2021 Council Plan –Tuesday 26 June 2018
- 6. Present adopted 2017 2021 Council Plan (2018 Review) to the Minister for Local Government by Friday 29 June 2018.

The following actions in the Council Plan have been added as a result of submissions:

#### **New Actions**

- Investigate provision of an arts hub physical space within the Shire
- Implement artwork on the Nagambie Water Tower

6.7.1 <u>Draft 2017-2021 Council Plan (2018 Review) incorporating the 2018/19 to 2022/23 Strategic Resource Plan – amended Actions and Strategic Indicators for year ending 30 June 2019 (cont.)</u>

### **Amended Actions**

- Work with Euroa Health to investigate projects to support increased provision of allied health services
- Develop options to facilitate camping at appropriate locations within the Shire

# Strategic Resource Plan:

The SRP was exhibited during the same period as the Draft 2017 – 2021 Council Plan (2018 Review). The SRP outlines the resources required to achieve Council's strategic objectives expressed in the Council Plan. The purpose of the SRP is to:

- Establish a financial framework over the next 4 years to ensure Council's strategic objectives, as expressed in its Council Plan, are achieved;
- Provide an assessment of the resources (financial and non-financial) required to accomplish the objectives and strategies included in the Council Plan (nonfinancial resources are assumed to include human resources and Council's asset base, which are all referred to in various parts of the SRP);
- Establish a basis to measure Council's adherence to its policies and strategies;
   and
- Assist Council to comply with sound financial management principles, in accordance with the Local Government Act (1989) and to plan for the long-term financial sustainability of the municipality.

The SRP was developed considering the 2018/19 Budget and Long Term Financial Plan Modelling and has been amended to allow for Budget submissions.

#### **Alternative Options**

The processes undertaken in relation to advertising, consideration of submissions and adoption are legislated under the Local Government Act 1989. There are no alternative options.

#### **Risk Management**

The author of this report considers that there are no significant Risk Management factors relating to the report and recommendation.

# Strategic Links – policy implications and relevance to Council Plan

The author of this report considers that the report is consistent with Council Policies and key strategic documents. The Council Plan and SRP provide input into the preparation of the Budget and Council's long term financial planning.

# Best Value / National Competition Policy (NCP) / Competition and Consumer Act 2010 (CCA) implications

The author of this report considers that the report is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

### Financial / Budgetary Implications

The author of this report considers that the recommendation has no significant Financial / Budgetary implications for Council or the broader community.

6.7.1 <u>Draft 2017-2021 Council Plan (2018 Review) incorporating the 2018/19 to 2022/23 Strategic Resource Plan – amended Actions and Strategic Indicators for year ending 30 June 2019 (cont.)</u>

# **Economic Implications**

The author of this report considers that the recommendation has no significant economic implications for Council or the broader community.

# **Environmental / Amenity Implications**

The author of this report considers that the recommendation has no significant environmental or amenity implications for Council or the broader community.

# **Community Implications**

The author of this report considers that the recommendation has no significant community or social implications for Council or the broader community.

# Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

# **Legal / Statutory Implications**

The Local Government Act 1989 requires Council to provide public notice with regard to the Council Plan and Strategic Resource Plan and to request submissions under S223 of the Act. This has occurred.

#### Consultation

Council's proposed Council Plan and Strategic Resource Plan were on public exhibition for the statutory period of 28 days. All submissions received have been considered as part of the process.

#### **Attachments**

#### **Submissions to Council Plan**

Submitter	Submission
Council meeting	Recommendation from May Ordinary Council Meeting – that consideration be given, as part of the Draft 2017-2021 Council Plan 2018 Review, to identify options in consultation with the community, for Cowslip Street, Violet Town footpaths, roads and kerb and channel works similar to works identified for Bank Street, Avenel
Longwood Action Group	Support for camping at Longwood Recreation Reserve.
Tourism Arts and Culture Committee	Items suggested were to investigate an arts hub physical space, artwork for the Nagambie water tower.

# **Tabled Reports**

- 2017-2021 Strathbogie Shire Council Plan (2018 Review)
- 2018/2019-2022/2023 Strathbogie Shire Strategic Resource Plan

# **Author & Department**

Group Manager, Corporate and Community / Corporate and Community Department

Disclosure of Conflicts of Interest in relation to advice provided in this report The officers/contractors providing advice in relation to this report do not have a direct or indirect interest, as provided in accordance with the Local Government Act 1989.

# **Summary**

Council has now complied with the legislative requirements for the preparation and public notification of its Budget for the twelve (12) months ending 30 June 2019.

In accordance with the requirements of the Local Government Act 1989, Council placed the budget on public exhibition for 28 days and sought community submissions under Section 223.

Twenty four submissions to the draft Budget were received -a summary (Schedule 6) is attached and these have been considered by Council. As a result, a number of amendments to the advertised budget have been made and will be responded to individually.

As a result of submissions the following changes have been made:

Item	Operating Expense Ongoing	Operating Expense One off	Capital Expense	Total
Strathbogie Recreation Reserve upgrade road and widen culverts		10,000		10,000
Nagambie Senior Citizens Shade sails			8,500	8,500
Strathbogie Recreation Reserve scope pavilion upgrade			10,000	10,000
Avenel Primary School scope parking solution			10,000	10,000
Longwood Community Centre bore contribution			15,000	15,000
Nagambie Streetscape items			15,000	15,000
Siems Road – trial new treatment			35,000	35,000
Nagambie Bowls Club – contribution to green			15,000	15,000
Euroa Caravan Park workshop (tbc)			25,000	25,000
TOTAL		10,000	133,500	143,500

Further amendments have been necessitated by changed circumstances following the budget advertising and expected 2018/19 carryovers.

A summary of amendments is provided below:

Reconciliation of Advertised Budget to Adopted Budget	Operating Result 2018/19 \$000	Capital Expenditure 2018/19 \$000	Cash In/Outflow 2018/19 \$000
Advertised Budget	2,335	(10,268)	(1,854)
VGC General Purpose - email 28.5.18 indicative allocation \$3,225K VGC General Purpose - email 9.5.18 prepaid 2017/18 50% \$3,225K	227 (1,613)		227 (1,613)
VGC Roads- email 28.5.18 indicative allocation \$2,204K VGC Roads- email 9.5.18 prepaid 2017/18 50% \$2,204K Adjustment for waste management recycling costs - expenditure Adjustment for waste management recycling costs - income Revised proceeds from sale of assets Plant and motor vehicle purchases - revised timing Violet Town toilets - not proceeding. Remove budgeted Contribution	29 (1,103) (97) 13	(256)	29 (1,103) (97) 13 733 (256)
Rates and Charges - adjusted for final revaluation data Local Roads to Market Program - balance of grant outstanding Bridges Renewal Program - balance of grant outstanding Campbell Street Special Drainage Scheme - outstanding contributions	(4) 50 140 21		(4) 50 140 21
Roads to Recovery - adjust overpayment 2017/18 Dogs off leash area Building energy audits - expense Building energy audits - grant	(97) (15) (25) 25		(97) (15) (25) 25
Salary costs - Tourism Arts & Culture  Motor vehicle costs - Tourism Arts & Culture  Contribution Nagambie Scout Hall  Upgrade Weibye Track to Class 1  Avenue of Honour Maintenance - Parks recurrent	(13) (15) (20) (5)	(50)	(13) (8) (20) (50) (5)
Final Payment CRMS Merit Environmental Health - variation to allow for inspections of markets Euroa Caravan Park Workshop Grant Friendlies Oval renovation - part payment 2017/18	(11) (90)	(3) (25)	(3) (11) (25) (90)
Rounding adjustment Flood rehabilitation - balance of funded works	2	(650)	(650) (650)
Capital expenditure carried forward from 2017/18		(4,088)	(4,088)
Changes following budget submissions - Strathbogie Recreation Reserve upgrade road/widen culverts Nagambie Senior Citizens - instal shade sails Strathbogie Recreation Reserve scope upgrade to pavilion Avenel Primary School - scope parking solution Longwood Community Centre bore installation	(10)	(9) (10) (10) (30)	(10) (9) (10) (10) (15)
Euroa Friendlies toilet facility Nagambie Streetscape items		(15)	(15)

Siems Road trial of new treatment		(35)	(35)
Nagambie Bowls club - cont. to funding application for new green		(15)	(15)
Adopted Budget	(261)	(15,464)	(8,908)

Changers to Capital Works carried forward from 2017/2018			
Capital Works Area	Update 26.06.2018	Advertised Budget	Variance
	\$'000	\$'000	\$'000
PROPERTY			
Buildings	392	0	392
Euroa Civic Centre roof cladding	80	0	80
Euroa Maternal & Child Health upgrade	125	0	125
Nagambie Recreation Reserve	50	0	50
Violet Town Recreation Reserve	37	0	37
Violet Town Men's Shed	10	0	10
Euroa Swimming Pool roof over change rooms	40	0	40
Euroa Civic Centre solar panels	50	0	50
PLANT AND EQUIPMENT			
Plant, Machinery and Equipment	433	0	433
Plant replacement	433	0	433
Motor vehicles			
Fixtures, Fittings and Furniture	336	0	336
Computers and telecommunications	336	0	0
INFRASTRUCTURE	3,360		3,360
Roads			
Clifton Street Kirkland to Binney K&C	10	0	10
Clifton Street Anderson to Hart K&C	6	0	6
Clifton Street Anderson to Hart K&C	10	0	10
Gobur Street from Turnbull K&C	25	0	25
Road resealing program	160	0	160

		1	
Pavement rehabilitation program	100	0	100
Birkett Street pedestrian crossing	189	0	189
Nagambie angle parking	52	0	52
High Street Nagambie roundabout investigation	100	0	100
Ewings Livingstone Road safety investigation	10	0	10
Euroa Shepparton Rd safety investigations	150	0	150
Drysdale Road Euroa development works	12	0	12
Nagambie Locksley Road intersection	754	0	754
Campbell Street parking and turning lane	130	0	130
Bridges			
Robinson Road No 94	185	0	185
Ross Road No 95	210	0	210
Grimwade Road No 138	130	0	130
Oak Valley Road No 124	100	0	100
Leckies Road No 50	245	0	245
Footpaths and Cycleways			
Access to Balmattum Hill track	20	0	20
Drainage			
Nagambie drainage retention dam	71	0	71
Create easements for flood levees	15	0	15
Nagambie Industrial Estate scoping	16	0	16
Nagambie Industrial Estate drainage	43	0	43
Campbell Street special drainage scheme	280	0	280
Tip Road drainage works	10	0	10
Stormwater pipelines & pits renewal	40	0	40
Parks, Open Space and Streetscapes			
Avenel Rec Res skate park	50	0	50
Implement Violet Town Rec Res master plan	60	0	60
Euroa Caravan Park tree replacement	62	0	62

Shadforth Reserve master plan	40	0	40
Nagambie Rec Res irrigation supply	60	0	60
Nagambie Rec Res fencing	15	0	15
TOTAL CARRIED FORWARD CAPITAL WORKS 2017/18	4,521	0	4,521

In accordance with Section 130 of the Local Government Act 1989, Council is required to adopt the budget by 30 June 2018, and give public notice of its decision.

A copy of the adopted Strathbogie Shire Council 2018/19 Budget will be appended to the Minutes of the meeting for identification purposes.

#### **RECOMMENDATION**

- 1. That the budget, as amended, for the year ending 30 June 2019, be adopted.
- 2. That the Rates and Charges for the year ending 30 June 2019 be declared in accordance with the following recommendations:
  - 1. Amount Intended To Be Raised

An amount of \$19,092,690 (or such other amount as is lawfully raised as a consequence of this resolution) be declared as the amount which Council intends to raise by general rates, the municipal charge and the annual service charge (described later in this Resolution), which amount is calculated as follows:

General Rates \$14,713,432 Municipal Charge \$1,824,635 Annual Service Charges \$2,512,623 Special Rates and Charges \$42,000

### 2. General Rates

- 2.1 A general rate be declared in respect of the 2018/2019 Financial Year.
- 2.2 It be further declared that the general rate be raised by the application of differential rates.
- 2.3 A differential rate be respectively declared for rateable land having the respective characteristics specified below, which characteristics will form the criteria for each differential rate so declared:

#### Residential Land

All land used primarily for residential purposes or obviously adapted to being used primarily for residential purposes but excluding farm Land.

#### Vacant Residential Land

All vacant land which may be used primarily for residential purposes or obviously adapted to being used primarily for residential purposes but excluding farm Land.

#### Farm Land

Any land zoned Farming under the Strathbogie Planning Scheme which is not less than 40 hectares in area and is not classified as having a commercial or industrial use.

Land situated within the Farming zone of less than 40 hectares in area may be considered for the farm differential rate, subject to satisfying Council's criteria for recognition as a bone fide farming activity.

#### Commercial / Industrial Land

All land used primarily for commercial or industrial purposes or obviously adapted to being used primarily for commercial/industrial purposes.

## Vacant Commercial / Industrial Land

All vacant land which may be used primarily for commercial or industrial purposes or obviously adapted to being used primarily for commercial/industrial purposes.

2.4 Each differential rate will be determined by multiplying the Capital Improved Value of each rateable land (categorised by the characteristics described in paragraph 2.3) by the relevant percentages indicated in the following table:

Category	Percentage
Residential Land	0.4830000% (or 0.0048300 cents in the dollar of the Capital Improved Value)
Vacant Residential Land	0.84525% (or 0.0084525 cents in the dollar of the Capital Improved Value)
Farm Land	0.3984750% (or 0.003984750 cents in the dollar of the Capital Improved Value)

Commercial / Industrial Land	0.579600% (or 0.005796000 cents in the dollar of the Capital Improved Value)
Vacant Commercial/Industrial Land	1.0143000% (or 0.010143000 cents in the dollar of the Capital Improved Value)

- 2.5 It be recorded that Council considers that each differential rate will contribute to the equitable and efficient carrying of Council functions, and that:
  - 2.5.1 the respective objectives of each differential rate be those specified in the Schedule to this Resolution
  - 2.5.2 the respective types or classes of land which are subject to each differential rate be those defined in the Schedule to this Resolution
  - 2.5.3 the respective uses and levels of each differential rate in relation to those respective types and classes of land be those described in the Schedule to this Resolution; and
  - 2.5.4 the relevant:
    - (a) uses of;
    - (b) geographical locations of;
    - (c) planning scheme zoning of; and
    - (d) types of buildings on

the respective types or classes of land be those identified in the Schedule to this Resolution

- 2.6 It be confirmed that no amount is fixed as the minimum amount payable by way of general rate in respect of each rateable land within the municipal district.
- 3. Municipal Charge
  - 3.1 A Municipal charge be declared in respect of the 2018/2019 Financial Year.
  - 3.2 The municipal charge be declared for the purpose of covering some of the administrative costs of Council.

- 6.7.2 Adoption of Budget and Declaration of Rates and Charges for the 12 Months Ending 30 June 2019 (cont.)
  - 3.3 The municipal charge be in the sum of \$266 for each rateable land (or part) in respect of which a municipal charge may be levied.
  - 3.4 It be confirmed that the municipal charge is declared in respect of all rateable land within the municipal district in respect of which a municipal charge may be levied.

# 4. Annual Service Charge

- 4.1 An annual service charge be declared in respect of the 2018/2019 Financial Year.
- 4.2 An annual service charge be declared for the collection and disposal of refuse from land.
- 4.3 The annual service charge be in the sum of, and be based on the criteria, set out below but dependent upon which option is chosen:
  - 4.3.1 for the collection and disposal of domestic refuse, recyclables and organics from residential premises, \$530 per annum;
  - 4.3.2 for the collection and disposal of domestic refuse (80 and 120 litre bins), and organics from farms (80 and 120 litre bins), \$360 per annum;
  - 4.3.3 for the collection and disposal of recyclables from farm premises, \$171 per annum;
  - 4.3.4 for the collection and disposal of waste from commercial premises (120 litre bins), \$360 per annum; and
  - 4.3.5 for the collection and disposal of waste from commercial premises (240 litre bins), \$720 per annum.

in respect of each rateable land (or part) to which the service of collection and disposal is made available.

4.4 An annual service charge be declared for a Roadside Tree Management Program, \$27 per annum in respect of each rateable land (or part)

### 5. Rebates & Concessions

#### Pensioner Rebate

- 5.1 It also be recorded that Council grants to each owner of rateable land who is an "eligible recipient" within the meaning of the *State Concessions Act* 1986, a rebate as determined by the Victorian State Government, in respect of each rateable land owned by him or her.
- 5.2 The rebate described in paragraph 5.1 be granted to assist the proper development of the municipal district, and to achieve the following community benefit:
  - 5.2.1 to provide a concession to ratepayers whose circumstances may limit their capacity to pay.

#### Elloura Resort Rebate

- 5.3 It be recorded that Council grants a rebate to each owner of rateable land within the Elloura Resort who qualifies for a rebate under the Owners Corporation No. ("Elloura") Agreement.
- 5.4 The rebate be granted to assist the proper development of part of the municipal district, and to achieve the following community benefit:
  - 5.4.1 The rebate will facilitate the demand for increased levels of service to residents of the Elloura Resort without requirement for additional or redeployed Council resources. The cost of increased service levels will be fully funded by residents of the Elloura Resort.
- 5.5 The amount of the rebate granted to an owner of rateable land who qualifies under the Elloura Resort Rebate Policy be an amount determined in accordance with the Elloura Resort Rebate Policy.

### First Home Buyers Rebate

It be recorded that Council intends to grant a rebate of two years rates to each owner who qualifies for the Victorian Government First Home Owners Grant, on the following basis:

- Proof of approval for State First Home Buyers Grant (\$20,000) to be provided
- Council will excuse the rates and municipal charge for a period of two years from commencement of the first full financial year in which the rates are payable by the new owner.

- The First Home Buyers Grant is granted:
  - > For a newly built home sold for the first time applied from the date of contract of purchase
  - > For a house and land package –applied from date of contract of purchase
  - > For a vacant block which new home is to be built applied from the date of contract to build house
  - > Maximum value of property is \$750,000

# 6. Payment

- 6.1 All rates and charges to be paid in four instalments, in accordance with Section 167 (1) and (2) of the Local Government Act 1989.
- 6.2 Unless Council resolves otherwise, no person be allowed to pay rates and charges as a lump sum other than in accordance with paragraph 6.

# 7. Consequential

- 7.1 It be confirmed that, subject to sections 171 and 172 of the *Local Government Act* 1989, Council will require a person to pay interest on any rates and charges which:
  - 7.1.1 that person is liable to pay;
  - 7.1.2 have not been paid by the date specified for their payment
  - 7.2 The Group Manager, Corporate and Community be authorised to levy and recover the general rates, municipal charge and annual service charge in accordance with the *Local Government Act* 1989.

# **Background**

The proposed budget was considered by Council at a Special Council meeting held on Tuesday 24 April 2018. Subsequent to that meeting, public notice of the proposed budget was given in local newspapers calling for submissions under Section 223 of the Act. The proposed budget was made available for inspection at various locations throughout the Shire and on Council's website.

24 submissions were received and noted at a Special Meeting of Council on Tuesday 12 June 2018. They were subsequently reviewed by Council.

The Council is proposing a 1.9 per cent increase in the average rate for 2018/2019. This increase is in line with the State Government requirement under the 'Fair Go Rates' legislation. This level allows for maintenance of existing service levels, funding of a number of significant new initiatives and continue to allocate sufficient funds for the continuing strategic renewal of Council's infrastructure. Waste charges will increase by 3% to fund ongoing waste collection and disposal commitments.

However Council has also absorbed \$84,000 in increased recycling costs due to issues with the market for recyclable materials while it pursues a sustainable solution.

The 2018/2019 Draft Budget provides for a \$15.464 million capital works program with the following highlights:

ACTIVITY	EXPENDITURE (m)
Roads - including resealing, resheeting and rehabilitation	6.050
Bridges	2.122
Drainage	1.750
Footpaths	.427
Plant and Machinery	1.066
Buildings	2.192

The 2018/2019 Budget provides for expenditure of \$ 27.744 million on services including:

ACTIVITY	EXPENDITURE (m)
Libraries And Arts	.377
Maternal and Child Health	.264
Emergency Services	.209
Waste Management	2.664
Municipal Buildings	1.436
Swimming Pools and Beaches	.424
Tourism and Events	.368
Planning	.819
Parks and Reserves Maintenance	1.641
Roads and Bridges Maintenance	10.761
Saleyards	.220
Youth Services	.283
Animal Management	.243

The Budget and Long Term Financial Plan produces the following indicators which are considered prudent:

	2018/19	2019/20	2020/21	2021/22
Adjusted Underlying Result	-9.5%*	2.0%	1.7%	2.7%
Working Capital Ratio	1.32	1.40	1.47	1.55
Debt servicing/repayment as % of	0.9%	.53%	.52%	.5%
Rate Revenue				
Asset Renewal	163.5%	91.9%	87.4%	76.8%
expenditure/Depreciation				
Capital Works Expenditure	\$15.464m	\$6.912m	\$6.848m	\$7.339m
Cash and Investments	\$5.811m	\$5.412m	\$5.873m	\$6.263m
Cash Flow from Operations	\$5.555m	\$6.318m	\$7.113m	\$7.533m

<sup>\*</sup>affected by prepayment of 50% of Financial Assistance Grant to Council in 2017/18

# **Alternative Options**

The processes undertaken in relation to the budget advertising, consideration of submissions and budget adoption are legislated under the Local Government Act 1989. There are no alternative options.

# **Risk Management**

A well planned budget will reduce the risk that Council will not be able to provide the services expected and required by the community. Council is required under section 130 of the *Local Government Act 1989*, to adopt a budget each year.

# Strategic Links - policy implications and relevance to Council Plan

The author of this report considers that the report is consistent with Council Policies, key strategic documents and the Council Plan. Specifically, the proposed budget is prepared in the context of the Council Plan and Council's long term financial planning.

# Best Value / National Competition Policy (NCP) / Competition and Consumer Act 2010 (CCA) implications

The author of this report considers that the report is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

# Financial / Budgetary Implications

Twenty three submissions to the budget were received and a number of amendments to the advertised budget have been made as a result of those submissions. The amendments have been necessitated as a result of changed circumstances following the budget advertising. The amendments are primarily of a timing nature and as a result of budget submissions and expected 2018/19 carryovers.

#### **Economic Implications**

The author of this report considers that the recommendation has no significant economic implications for Council or the broader community.

#### **Environmental / Amenity Implications**

The author of this report considers that the recommendation has no significant environmental or amenity implications for Council or the broader community.

# **Community Implications**

The author of this report considers that the recommendation has no significant community or social implications for Council or the broader community.

### Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

### **Legal / Statutory Implications**

The Local Government Act 1989 requires that Council adopt the budget by 30 June 2017 or by 31 August if it needs to.

#### Consultation

Council's proposed budget was on public exhibition for the statutory period of 28 days and submissions were invited from the community. Twenty three submissions were received and noted at a Special Meeting of Council on Tuesday 12 June 2018.

### **Attachments**

Schedule 1 – Residential Land

Schedule 2 - Vacant Residential Land

Schedule 3 – Farm Land

Schedule 4 - Commercial / Industrial Land

Schedule 5 – Vacant Commercial / Industrial Land

Schedule 6 - Submissions to 2018/19 Budget

# **Tabled Report**

2018/2019 Strathbogie Shire Council Budget

The adopted Strathbogie Shire Council 2018/19 Budget will be appended to the Minutes for identification purposes.

#### **RESIDENTIAL LAND**

# **Objective:**

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the:

- 1. Construction and maintenance of public infrastructure;
- 2. Development and provision of health and community services; and
- 3. Provision of general support services.

# **Types and Classes:**

Rateable land having the relevant characteristics described in the Resolution.

### **Use and Level of Differential Rate:**

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

### **Geographic Location:**

Wherever located within the municipal district.

### Use of Land:

Any use permitted under the Strathbogie Planning Scheme.

#### Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Strathbogie Planning Scheme.

# **Types of Buildings:**

All buildings which are now constructed on the land or which are constructed prior to the expiry of the 2018/19 Financial Year.

#### **VACANT RESIDENTIAL LAND**

# **Objective:**

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the:

- 1. Construction and maintenance of public infrastructure;
- 2. Development and provision of health and community services; and
- 3. Provision of general support services.

# Types and Classes:

Rateable land having the relevant characteristics described in the Resolution.

#### **Use and Level of Differential Rate:**

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

# **Geographic Location:**

Wherever located within the municipal district.

### Use of Land:

Any use permitted under the Strathbogie Planning Scheme.

### **Planning Scheme Zoning:**

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Strathbogie Planning Scheme.

### **Types of Buildings:**

All buildings and other improvements which are now constructed on the land or which are constructed prior to the expiry of the 2018/2019 Financial Year and whose total value does not exceed \$20,000.

# **FARM LAND**

### **Objective:**

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the:

- 1. Construction and maintenance of public infrastructure;
- 2. Development and provision of health and community services; and
- 3. Provision of general support services.

# **Types and Classes:**

Rateable land having the relevant characteristics described in the Resolution.

### **Use and Level of Differential Rate:**

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

# **Geographic Location:**

Wherever located within the municipal district.

#### Use of Land:

Any use permitted under the Strathbogie Planning Scheme.

# **Planning Scheme Zoning:**

Rural Zone under the Strathbogie Planning Scheme.

### **Types of Buildings:**

All buildings which are now constructed on the land or which are constructed prior to the expiry of the 2018/2019 Financial Year.

# **COMMERCIAL / INDUSTRIAL LAND**

# Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the:

- 1. Construction and maintenance of public infrastructure;
- 2. Development and provision of health and community services; and
- 3. Provision of general support services.

# Types and Classes:

Rateable land having the relevant characteristics described in the Resolution.

#### **Use and Level of Differential Rate:**

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

# **Geographic Location:**

Wherever located within the municipal district.

#### Use of Land:

Any use permitted under the Strathbogie Planning Scheme.

# **Planning Scheme Zoning:**

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Strathbogie Planning Scheme.

# **Types of Buildings:**

All buildings and other improvements which are now constructed on the land or which are constructed prior to the expiry of the 2018/2019 Financial Year.

# **VACANT COMMERCIAL / INDUSTRIAL LAND**

# Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the:

- 1. Construction and maintenance of public infrastructure;
- 2. Development and provision of health and community services; and
- 3. Provision of general support services.

# Types and Classes:

Rateable land having the relevant characteristics described in the Resolution.

#### **Use and Level of Differential Rate:**

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

# **Geographic Location:**

Wherever located within the municipal district.

#### Use of Land:

Any use permitted under the Strathbogie Planning Scheme.

# **Planning Scheme Zoning:**

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Strathbogie Planning Scheme.

# **Types of Buildings:**

All buildings and other improvements which are now constructed on the land or which are constructed prior to the expiry of the 2018/2019 Financial Year and whose total value does not exceed \$20,000.

# SUBMISSIONS TO DRAFT 2018/2019 BUDGET

# Submissions were received in respect of:

Upgrade of existing road around part of oval at the Strathbogie Recreation Reserve. Suitable access for CFA purposes. Installation of self-serve diesel fuel tank for community use.

Utilization of parcel of Council-owned land adjacent to Nagambie RSL Clubrooms to build larger RSL premises.

Concerns with Waste Management Charge / Rate rise / Municipal Charge.

Installation of irrigation system at Violet Town Recreation Reserve.

Funding to install shade sails at front of Nagambie Senior Citizens building (further advice on costings - \$7,500 for materials/fittings; \$1,000 for engineering costs; installation cost unknown).

Creation of gravel/soft rock path on part of Euroa ParkRun Route (part of Apex Walking Track). Map to accompany Euroa ParkRun submission request.

Repairs and Maintenance to Building Update of Courtyard at Violet Town RSL

Redevelopment of facilities at Strathbogie Recreation Reserve.

Advice from VEC to (Longwood Community Centre) - lack of accessible/designated wheelchair parking places.

Works to Euroa Girl Guides building following termite removal and requirement to replace walls which contain asbestos.

Construction of car parking spaces - Swamp Road boundary Avenel Primary School .

Ongoing reduction of Annual Business Registration Fees - Food Premises Registration and Prescribed Accommodation Fees.

Supply and installation of new workshop at Euroa Caravan Park. Sealing of existing driveway.

Installation of water bore Longwood Community Centre.

Funding for accessible toilet facility at Friendlies Reserve.

Bitumen sealing of Wattlevale Road, Nagambie.

Renewal and replacement of ageing infrastructure- High Street, Nagambie.

Upgrade to Alexandersons Road, Locksley, to suppress dust.

Upgrade to Alexandersons Road, Locksley, to suppress dust.

Replacement of grass green playing surface Nagambie Bowling Club.

Size of Rural Living - Farm Land on Ha/acres; Rates on Residential/Farming/Commercial and Vacant land; Roads in the Shire; Water; Tendering Process; Purchase of Plant and Equipment; Swimming Pools; Parks and Gardens; Community grants; Tourism - Tracks and Trails; Meeting Procedures.

Vacant Residential Land; Municipal Charge \$268 per rates be abolished; Farm Rates (over 20 hectares); Residential Rates (0 hectare to 20 hectares); Rates Department - Audit to be done; Roads/Water; Audit on Community Recreation Reserves in the Shire; Community grants.

Support for continuation of Euroa Health Initiative, instigated by Euroa Primary School - request to Council representation at meeting.

Concerns with condition of Siems Road and Cowells Lane, Euroa - dust, corrugations, traffic volumes, speed, associated risks.

# 6.7.3 Proposed Lease of part of land at Shadforth Reserve to Violet Town Men's Shed (Inc.)

- Receiving / Hearing of Submissions

# **Author and Department**

Director, Community Assets / Community Assets Directorate

# Disclosure of Conflicts of Interest in relation to advice provided in this report

The author of this report and officers/contractors providing advice in relation to this report do not have a direct or indirect interest, as provided in accordance with the Local Government Act 1989.

# Summary

Council is required to establish a lease with the Violet Town Men's Shed for that part of Shadforth Reserve to be occupied by the new shed.

Council is undertaking a section 223 consultation process prior to leasing the land to be occupied.

The advertised submission process included the hearing/receiving of submissions at this Special Council Meeting.

Three submissions were received, which are attached.

Two submitters have requested to be heard.

#### RECOMMENDATION

That Council, in relation to the Proposed Lease of part of land at Shadforth Reserve to Violet Town Men's Shed (Inc.), resolve to: -

- 1. Hear and receive submissions.
- 2. Consider and determine submissions at the Ordinary Council meeting on 17 July 2018.

#### **Background**

A location has been identified in Council's "Shadforth Reserve Master Plan" for the use of the Violet Town Men's Shed (Inc.).

A lease of the land area proposed to be occupied by the new shed (refer to attached plan), needs to be established pursuant to the requirements of the Crown Land (Reserves) Act 1978.

The provisions of the Local Government Act 1989 relating to leasing requires that if Council wishes to offer a building lease, even at peppercorn rent, it should advertise the proposal and invite submissions under section 223.

# 6.7.3 <u>Proposed Lease of part of land at Shadforth Reserve to Violet Town Men's Shed</u> (Inc.)

- Receiving / Hearing of Submissions (cont.)

The Local Government Act 1989, section 190, requires "the Council must, at least 4 weeks before the lease is made, publish a public notice of the proposed lease."

"A person has the right to make a submission, under section 223, on the proposed lease."

A lease to the Violet Town Men's Shed (Inc.) could provide for: -

- A standard minimum rent (as set by DELWP)
- A 21 year term.
- The Tenant undertaking maintenance, cleaning and payment of utility costs for the Men's Shed area.
- The Tenant having access to and use of the community building (former golf club house), and other parts of the reserve, by agreement with Council as an annual licence.

Council's solicitors have prepared a draft lease, however, DELWP endorsement and Native Title process outcomes are not yet available.

# **Alternative Options**

The author and other officers providing advice in relation to this report have considered potential alternative courses of action. No feasible alternatives have been identified.

### **Risk Management**

The author of this report considers that there are no significant Risk Management factors relating to the report and recommendation.

### Strategic Links – policy implications and relevance to Council Plan

The author of this report considers that the report is consistent with Council Policies, key strategic documents and the Council Plan.

# Best Value / National Competition Policy (NCP) / Competition and Consumer Act 2010 (CCA) implications

The author of this report considers that the report is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

# Financial / Budgetary Implications

The author of this report considers that the recommendation has no capital or recurrent budget considerations.

#### **Economic Implications**

The author of this report considers that the recommendation has no significant economic implications for Council or the broader community.

# **Environmental / Amenity Implications**

The author of this report considers that the recommendation has no significant environmental or amenity implications for Council or the broader community.

# 6.7.3 Proposed Lease of part of land at Shadforth Reserve to Violet Town Men's Shed (Inc.)

- Receiving / Hearing of Submissions (cont.)

# **Community Implications**

The author of this report considers that the establishment and use of this community asset would provide enhanced activity for the community and potentially lead to a restoration of community participation in management of the wider reserve.

# Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

# **Legal / Statutory Implications**

The author of this report considers that the recommendation has no legal or statutory implications which require the consideration of Council.

#### Consultation

The Section 223 process provided an opportunity for the community to consider the matter and respond to Council.

#### **Attachments**

- Submissions
- Plan of Violet Town Men's Shed land area

# **Submission 1**

24.05.18
Mr Steve Crawcour
CEO
Shire Of Strathbogie
Binney Street
Euroa Vic 3666
Email: steve.crawcour@strathbogie.vic.gov.au
Dear Mr Crawcour,
Re: Proposed Lease of Part of land at Shadforth Reserve to Violet Town Mens Shed (Inc).
I strongly make an objection to the above proposal.
The objection doesn't come under the section 218 Land Act 1958 which is on the Reserve.
This doesn't come under what is required in the "Regulations for the care protection and management of the
Shadforth Reserve, Violet Town".
the second secon
I ask for my submission to be heard before council at the special council meeting to be held on Tuesday 26 <sup>th</sup> June 2018 @ 5pm in the Euroa Community Conference Centre.
Yours faithfully
Thomas C Maher
RMB 3150
Euroa 3666 ·
•
CC: The Hon Minister for Planning – Richard Wynne MP
CC: The Hon Minister for Racing – Martin Pakula MP

# **Submission 2**

24.05.18
Mr Steve Crawcour
CEO
Shire Of Strathbogie
Binney Street
Euroa Vic 3666
Email: steve.crawcour@strathbogie.vic.gov.au
·
Dear Mr Crawcour,
Re: Proposed Lease of Part of land at Shadforth Reserve to Violet Town Mens Shed (Inc).
I am making an objection to the above proposal.
This is a 'Reserve of Violet Town' and it states in the act of 1958 section 218 of the regulations as to any land under the provisions of that Act.
This Reserve has been overlooked at what this Reserve actually is !!
So much of ratepayers money already spent and nothing to show, not even common sense of what the Act states,.
I ask for my submission to be heard before council at the special council meeting to be held on Tuesday 26 <sup>th</sup> June 2018 @ 5pm in the Euroa Community Conference Centre.
Yours faithfully
Maree Maher
PO Box 648
Benalla Vic 3671
CC: The Hon Minister for Planning – Richard Wynne MP
CC: The Hon Minister for Racing Martin Pakula MP

#### **Submission 3**

Violet Town Men's Shed Inc. Shadforth Reserve VIOLET TOWN Vic 3669



The Chief Executive Officer Strathbogie Shire PO Box 177 EUROA Vic 3666

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#### Re; Lease of Part of Shadforth Reserve to Violet Town Men's Shed Inc.

Dear Sir,

Thank you for your letter of 27 April 2018 concerning the advertising of the proposed lease of part of Shadforth Reserve to Violet Town Men's shed Inc.

As part of the standard conditions I refer to Item (C) concerning the payment of utilities.

At a meeting between Shire staff, the Men's Shed and Liz Tatai from the Department of Health and Human Services in 2017, the shire put forward the proposal that if the Men's Shed on the Committee of Management of Shadforth Reserve, the Shire would cover the costs of water and power accounts of the new shed.

We would appreciate if council consider to make funds available in the upcoming budget to cover the costs of water and power.

The Men's Shed has previously covered these costs at our old shed.

Electricity for the year approx. \$900.00 and water and sewerage approx. \$400.00 pa.

As there is no sewerage connection to GV Water system at the new site these charges should be less.

Yours sincerely,

Ian Brown

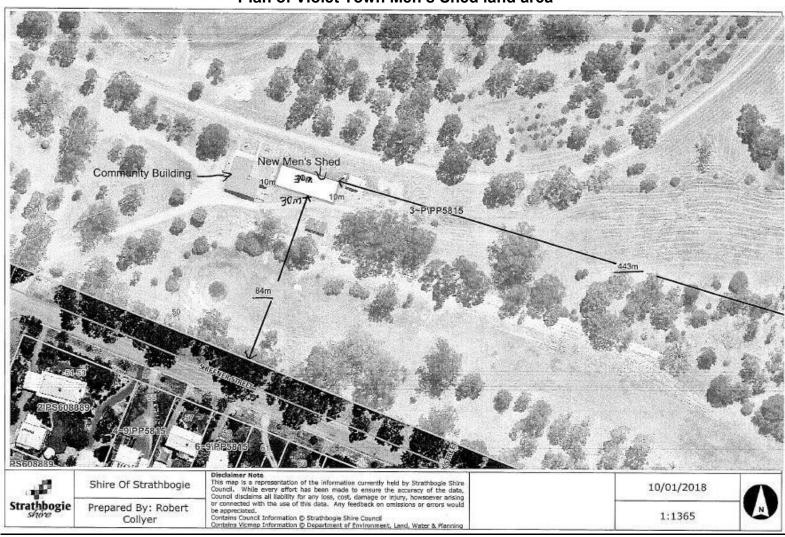
President

Violet Town Men's Shed Inc.

0412 772 967

15 May 2018

# Plan of Violet Town Men's Shed land area



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- 8. CLOSURE OF MEETING TO THE PUBLIC TO CONSIDER MATTERS LISTED FOR CONSIDERATION IN ACCORDANCE WITH SECTION 89(2) OF THE LOCAL GOVERNMENT ACT 1989
- 9. CONFIRMATION OF 'CLOSED PORTION' DECISION/S

THERE BEING NO FURTHER BUSINESS, THE MEETING CLOSED AT ...... P.M.